

## Glenda Wiles

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**From:** Eric Anderson <ericfanderson@yahoo.com>  
**Sent:** Wednesday, January 7, 2015 12:09 AM  
**To:** Glenda Wiles  
**Subject:** Comment for Floodplain Meeting, 10am 1-7-14  
**Attachments:** BCC Comment for 10am Meeting 1-7-15.pdf

Hi Glenda,  
Hope you are doing well. Can you please get the attached comment to the Commissioners for their 10am floodplain meeting tomorrow, Wednesday, January 7, 2014? I appreciate your help.

Take care,  
Eric Anderson

January 6, 2015

Ravalli County Board of Commissioners  
215 S. 4<sup>th</sup> St., Suite A  
Hamilton, MT 59840

Re: Comment for the Public Meeting at 10 am on January 7, 2015 for Proposed Floodplain Regulation Changes

Dear County Commissioners,

As a former Ravalli County Floodplain Manager, I am writing to express my concern regarding the proposed floodplain regulation changes. The most prominent change I have identified is the relaxation of the regulations to allow new residences and commercial structures within the floodfringe portion of the 100-year floodplain, provided that their waste disposal systems are outside the floodplain per DEQ requirements.

During my three year tenure as floodplain manager, I issued an average of 15 to 20 floodplain permits per year. The vast majority of those permits were issued for streambank stabilization projects being performed due to severe erosion threats from the Bitterroot River to high value structures and infrastructure. Now as a consultant, I often provide design and permitting assistance to landowners that are forced to perform stabilization projects to protect their property. In my experience, streambank stabilization projects are extremely expensive for the average citizen, with typical costs ranging from \$200 to \$400 per linear foot of project, not including consultant fees to assist with the complex design and permitting process. Typical project lengths on the Bitterroot River range from 100-feet to 300-feet of bank, yielding an average project cost range of \$20,000 to \$120,000, a sum very few can afford without significant hardship. However, some citizens are faced with no choice but to perform a bank stabilization project to save their property. I know of two instances during my tenure as floodplain manager where the permit applicant actually had to mortgage their house to pay for the extensive bank stabilization they had to perform to protect their residence. These situations can be dire and all of them could have been avoided with proper planning and sound guidance from the community.

Without zoning or setbacks, Ravalli County has no other control measures for development within the potentially dangerous places in the floodplain (assuming no subdivision is involved), such as areas that may experience erosion and avulsion. Currently, there is no reliable method or information source for County citizens and local agencies to identify erosion prone areas of the floodplain. In general, many of the erosion prone areas in the floodplain are within the floodway, but many are not. To illustrate, I have included a channel migration zone study for a section of the Clark Fork River near Frenchtown, MT attached to this letter. The study can also be found at <http://www.co.missoula.mt.us/wg/FAQs/Reports/CMZ.htm>. This recent study used a variety of data sources and scientific techniques to predict an avulsion potential zone (i.e. channel migration

zone). Note that the predicted avulsion zone extends well outside the floodway of the river in most locations. Note also that this section of the Clark Fork River highly resembles the Bitterroot River within Ravalli County with significant braiding, meandering, and migration of the main channel.

Incorporation of channel migration studies into the floodplain regulations or simply into the review of floodplain permits may be part of the solution to striking a balance within the new floodplain regulations. Although channel migration studies are not inexpensive, they can be paid for by grant funding from several sources, such as the DNRC's Renewable Resource Grant Program (RRGL). It would be easy to prove in a grant application that such a potential study would have a significant benefit to the local community and would help to preserve a valuable resource, which are the program's two primary review criteria.

The floodplain regulations affect a vast number of landowners, a significant portion of private land ownership in Ravalli County, and can be easily argued to have a firm link to tourism and economic development that the Bitterroot River draws from around the country. Therefore, the floodplain regulations should be thoroughly vetted through the public process and changes should be discussed chapter and verse in the public eye. Making sweeping changes to the regulations in the namesake of the upcoming FEMA deadline to adopt the new floodplain maps may not be a wise idea. The requirement to adopt the new FEMA maps and the switch to the State's model floodplain regulations do not have to occur simultaneously, so I encourage the Commissioners to take their time with their decision. Due to the time constraints at hand, the complexity of the regulation changes, and the recent changes in the Board's membership, I strongly recommend that the Commissioners consider simply adopting the new FEMA floodplain maps and nothing else at this point in time. It appears that this could be accomplished by simply changing the reference in Section 1-7 from the 1998 floodplain study to the newly revised floodplain study.

I urge the Commissioners to cautiously consider the realistic impact of the currently proposed regulation changes to the citizens of Ravalli County by weighing carefully the rights of private property and the consequences of potentially misplacing high value structures. In doing this, I encourage the Commissioners to revisit Section 1-6 of the floodplain regulations which details the current purpose of the floodplain regulations to enable the full protection of the public's health, safety, and general welfare.

Sincerely,

Eric Anderson, P.E., CFM  
4700 Wornath Rd.  
Missoula, MT 59804  
406-552-8165





TECHNICAL MEMORANDUM

To: Peter Nielsen, Missoula County  
From: Applied Geomorphology and DTM Consulting, Inc.  
Date: December 15, 2009  
In Regards To: Clark Fork River CMZ Pilot

This technical memorandum describes the development of a 100-year Channel Migration Zone (CMZ) map for the portion of the Clark Fork River that extends from the Bitterroot River confluence near Missoula downstream to Huson, Montana. The objective of this write-up is to summarize the project methodology and to provide some context regarding results. The CMZ map is provided as a separate .pdf document.

Channel Migration Zone mapping is based on the understanding that rivers are dynamic and move laterally across their floodplains through time. As such, over a given time period, rivers occupy a corridor area whose width is dependent on rates of channel shift. The processes associated with channel movement include progressive channel *migration* and more abrupt channel *avulsion*. These processes and related hazards can be highlighted and presented by using the CMZ mapping techniques. For this effort, a 100-year timeframe has been adopted in developing the CMZ boundaries.

### 1.0 Site Conditions

The segment of the Clark Fork River evaluated in this mapping effort extends from approximately one mile upstream of the Bitterroot River confluence downstream to Huson Montana, a valley distance of approximately 13 miles (Figure 1). Within this reach, the river flows in a northwesterly direction, through an alluvial valley that is typically on the order of two miles wide.

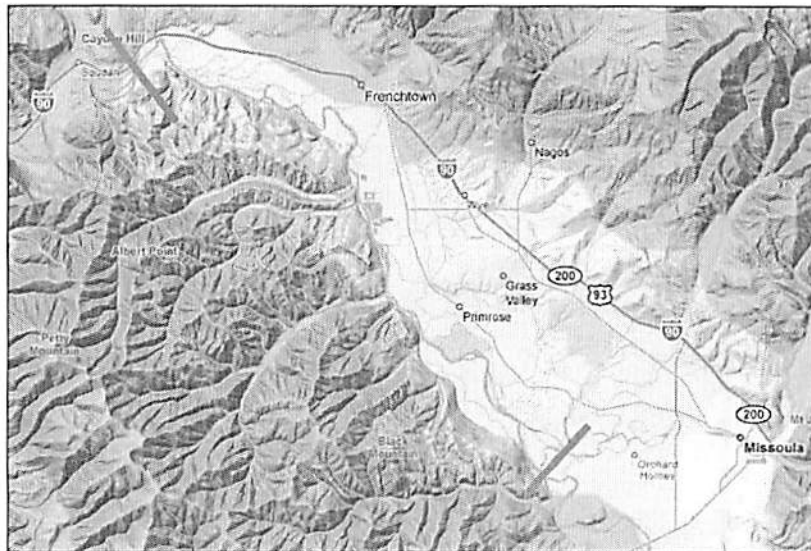


Figure 1. Project location map; red lines show limits of CMZ mapping.

Within the project reach, the Clark Fork River meanderbelt flows through young alluvial deposits and limited exposures of older terraces and alluvium that contain lake deposits, glacial deposit, and older stream deposits (Figure 2). The Quaternary-age terrace mapped in the valley bottom is described as typically 10 to 30 ft above the modern floodplain (Lewis, 1998). The city of Missoula is located on this terrace unit and additional exposures have been mapped on the margins of the river valley between Missoula and Primrose just north of Council Grove State Park. In addition to young alluvial deposits, much older bedrock commonly forms the margin of the stream corridor. Throughout much of the project reach, the river closely follows the western edge of the valley, marked by a steep wooded hillslopes that consist of Precambrian-age Belt rocks and Cambrian-age dolomites (Lewis, 1998). In general, the river corridor is geologically confined by hillslopes on its southwest margin and unconfined to the northeast.

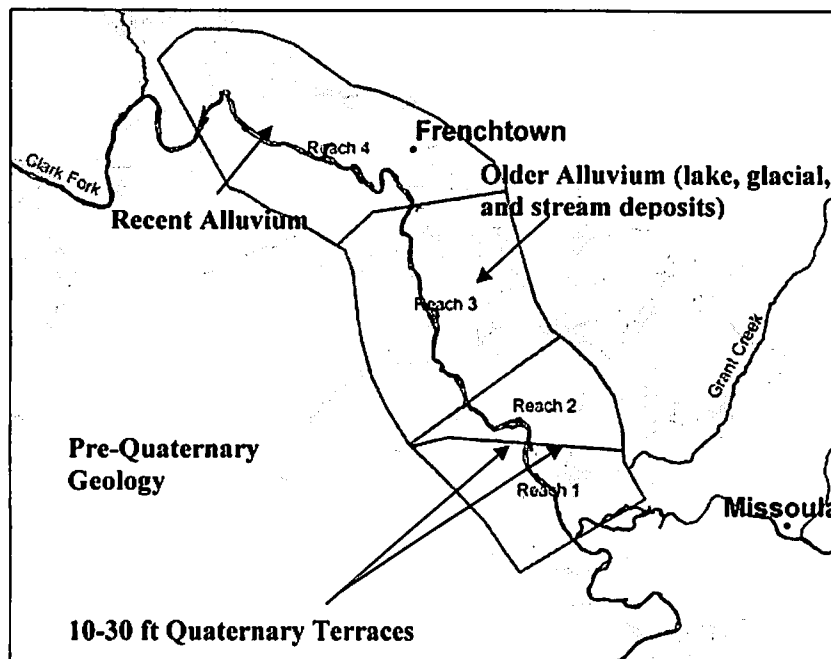


Figure 2. Generalized geologic map of study area showing project reaches.

Much of the active river corridor consists of undeveloped riparian forest. Primary land uses in the bounding floodplain area include agriculture and rural residential development. Near Frenchtown, the Smurfit-Stone Container Corporation plant includes numerous diked settling ponds that extend into the Clark Fork River floodplain. The contributing drainages on the west side of the valley have been extensively logged.

### 1.1 Project Reaches

Based on geologic controls and channel platform, the project area has been subdivided into four reaches (Table 1). The reaches have been developed to better characterize trends in channel migration through the project reach. Migration rates have been identified in terms of their corresponding reach and the data have been statistically summarized on a reach scale (Section 3.2).

**Table 1. Reach boundaries used to develop migration rate statistics.**

<i>Reach</i>	<i>Primary Channel Length (mi)</i>	<i>Slope</i>	<i>Average Width (ft)</i>	<i>Location</i>	<i>Description</i>
1	3.2	0.09%	369	Bitterroot Confluence to Kona Bridge	Moderately confined with rural subdivision on left bank above Kona Bridge.
2	2.6	0.09%	464	Kona Bridge to below Council Grove State Park	Dynamic split flow reach at Council Grove State Park; multiple wooded islands.
3	6.1	0.11%	478	Below Council Grove State Park to 1.5 miles upstream of Frenchtown	Partially confined reach as river closely follows western bedrock valley wall; much of right bank is diked.
4	8.2	0.10%	571	1.5 miles upstream of Frenchtown to Sixmile Creek confluence	Dynamic reach with wide meanderbelt and extensive abandoned channel network on floodplain.

## 1.2 Flood History

Whenever a Channel Migration Zone mapping effort is undertaken, it is important to consider the flood events that occurred during the time frame used to analyze historic channel migration rates. For this effort, migration rate calculations were made for the 1955-2005 time period. On the Clark Fork River, USGS gaging stations located both upstream and downstream of Missoula have recorded annual peak flows since 1930, so flood magnitudes are available for the analytical timeframe as well as 25 years prior. Upstream of Missoula, peak flows have exceeded 30,000 cfs a total of three times since 1930, and two of these events occurred since 1955 (Figure 3). These events occurred in 1948, 1964, and 1975, and their peak flows were 31,500 cfs, 31,700 cfs, and 32,300 cfs, respectively.

In 1908, a major flood described as the largest known event on the Clark Fork River has been estimated by the USGS at 48,000 cfs. The 1988 Flood Insurance Study for Missoula County (FEMA, 1988) describes this flood event as follows:

The largest flood event known to occur in Missoula County was in May and June of 1908, and it involved nearly every major stream and river. Although gage records are few, newspaper accounts describe extremely high river stages that washed away houses, roads, and bridges and disrupted travel and communications for several weeks throughout the county. This great flood, caused by unseasonably warm temperatures combined with 33 consecutive days of rain, had an estimated peak flow for Clark Fork above Missoula of 48,000 cubic feet per second (cfs) at the Montana Power Company Dam in Milltown.

This event is not captured by the 1955-2005 series of air photos, and as a result, the channel shifts associated with this major flood are not directly reflected in the CMZ.

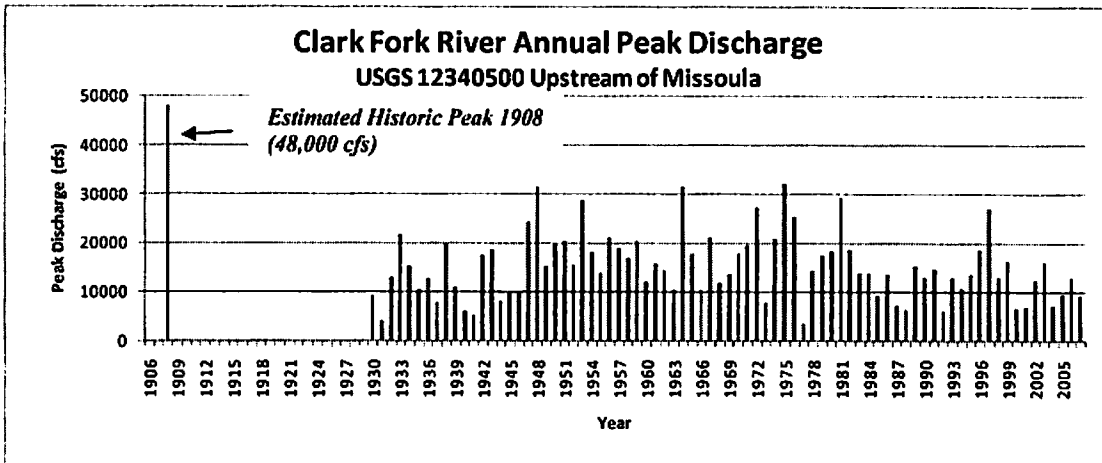


Figure 3. Annual peak discharges, Clark Fork River above Missoula, 1930-2007.

Just downstream of the Bitterroot River confluence, peak flows on the Clark Fork River have exceeded 50,000 cfs a total of four times since 1930, and three of those events are captured in the 1955-2005 migration rate analysis. The largest flood recorded between 1930 and 2007 occurred on May 18, 1997 and was measured at 55,100 cfs. No information was found regarding the estimated peak discharge below Missoula in 1908, however that event was likely the historic flood of record.

Flood frequency discharges developed for the 1988 FEMA Flood Insurance Study for the Clark Fork are shown in Table 2 (FEMA, 1988). A more recent flood insurance map publication for the area has adopted the same flood frequency discharges (FEMA, 2009). These flood frequency discharges list the 50-year flood event below Missoula at 58,000 cfs. A flood of this magnitude has not occurred within the system during the 1930-2007 period of record. Thus, the project reach has not experienced any flood in excess of as 50-year event since 1930. The 1997 peak flood of record was nearly a 50-year event. Other floods of note include two 25-yr events (1948 and 1972) two events that approached a 25-year flood (1964 and 1975) and a flood in 1974 that exceeded a 10-year flood discharge.

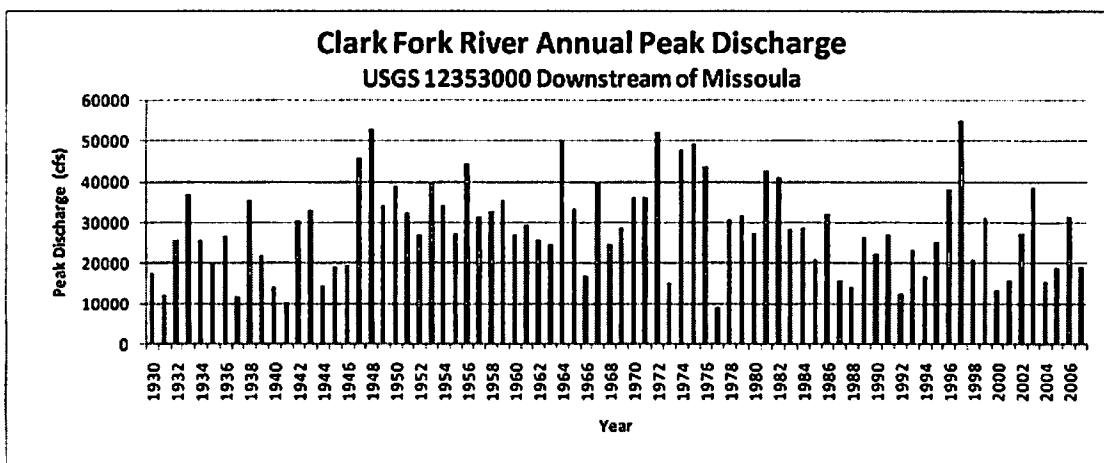


Figure 4. Annual peak discharges, Clark Fork River below Missoula, 1930-2007.

**Table 2. Flood frequency discharges developed for 1988 FEMA flood mapping (FEMA, 1988)**

<i>Recurrence Interval</i>	<i>12340500 Clark Fork River above Missoula (cfs)</i>	<i>12353000 Clark Fork River below Missoula (cfs)</i>
10-Year	27,000	47,000
50-Year	38,200	58,000
100-Year	42,500	64,000
500-Year	56,000	82,000

## 2.0 Methods

The methodology applied to the CMZ delineation generally follows the techniques outlined in Rapp and Abbe (2003) as well as Washington Department of Natural Resources (2004). The Channel Migration Zone (CMZ) developed for the Clark Fork River is defined as a composite area made up of the existing channel, the historic channel since 1955 (Historic Migration Zone, or HMZ), and an Erosion Buffer that encompasses areas prone to channel erosion over the next 100 years. Areas beyond the Erosion Buffer that pose risks of channel avulsion are identified as “Avulsion Potential Zones” (APZ).

The primary deviation of the methodology used in this report and Rapp and Abbe (2003) is the treatment of pre-Quaternary age geologic units. Rapp and Abbe (2003) describe a methodology for applying a Geotechnical Setback (GS) to account for mass wasting that may occur beyond the Erosion Buffer area. They note that “generally, a GS determination is not necessary for vertical embankments composed of sound, well-indurated rock (such as a bedrock canyon), but it is potentially needed for vertical embankments composed of poorly indurated or fractured rock, and it is essential for embankments composed of unconsolidated materials (such as glacial outwash).” In this analysis, all pre-quaternary rock units have been excluded from the CMZ assessment, as the determination of geotechnical parameters and appropriate setbacks within these units is beyond the scope of this study. As such, concerns regarding slope stability on the valley walls should be considered on a site-specific basis.

The primary methods employed in developing the maps include air photo acquisition and incorporation into a GIS environment, bankline digitization, migration rate measurements, and data analysis. The mapping information and measured rates of channel shift are then utilized to define historic channel locations and apply an erosion buffer to allow for future erosion.

### 2.1 Air Photo Acquisition

Three series of aerial photographs (1955, 1972 and 2005) were used to examine the evolution of channel morphology over the last 50 years. Photography from 1955 and 1972 was scanned and orthorectified by Mapcon Mapping, a division of OSI Geospatial, Inc. The 2005 imagery was provided by the US Department of Agriculture National Agricultural Inventory Program (NAIP). All aerial photographs were taken in mid-summer, after the annual spring rise had occurred. Additional air photos from 1997 were provided by Missoula County and used to assess flow patterns at flood stage.

The time frames that are bounded by the air photos include several flood events. This is important, because flood events can drive significant channel change and these flood-induced changes should be incorporated into any historical assessment of channel behavior. Between 1955 and 1972, floods exceeding 50,000 cfs downstream of Missoula occurred in 1964 (50,100 cfs) and 1972 (52,200 cfs). The 1972 imagery was collected shortly after that June 3, 1972 flood event. Between 1972 and

2005, discharges exceeded 50,000 cfs only in 1997 (55,100 cfs). This flood event occurred during a period of relatively low peak flows (typically <25,000 cfs) between the mid-1980's and 2007 (Figure 4).

## **2.2 GIS Project Creation**

The orthorectified air photos were compiled within an ArcMap GIS project to provide the basis for CMZ mapping. Other data included in the GIS project include detailed topographic data provided by Missoula County, roads, stream courses as depicted in the National Hydrography Dataset, scanned General Land Office Survey Maps which were obtained from Bureau of Land Management, recent FEMA floodplain mapping (FEMA, 2009), and geologic maps produced by the Montana Bureau of Mines and Geology (Lonn et al, 2007, and Lewis, 1998).

## **2.3 Bankline Digitization**

For each suite of imagery, the bankfull channel margins were digitized in the GIS. In general, the bankfull channel reflects the active channel area that does not support woody vegetation. Its boundaries are delineated as the boundary between open channel and woody vegetation stands, terrace margins, or bedrock valley wall. These lines therefore generally reflect the lowermost edge of woody vegetation or unvegetated bedrock on the channel margin. In the 2005 imagery, there is substantial encroachment of young willows into the active channel corridor. These bars that support young riparian shrubs were included in the bankfull channel area, as comparison of air photos indicates that this encroachment is likely a short-term response to low peak streamflows that have been characteristic of the system since the mid-1980s (Section 1.2).

Within the Clark Fork project area, the floodplain contains numerous swale features (linear depressions) that represent abandoned channel segments. These features typically support non-woody wetland vegetation, and are sustained by groundwater. Where these features show continuity with the main channel and intermittent bare gravel, they were included in the mapped bankfull channel network. Other, isolated swales that do not show such continuity with the main thread were not included in the bankfull channel dataset.

## **2.4 Migration Rate Measurements**

Within the GIS, the digitized banklines were evaluated in terms of discernable channel shift since 1950. Where migration was identifiable, vectors were drawn in the GIS to record that change. At each site of bankline migration, three measurements were collected, and the vectors were attributed with reach, eroding site identification, geologic unit, vegetation type, and line length. These measurements were then summarized by reach to determine appropriate reach-specific buffer widths to accommodate future shifts in channel location.

## **2.5 Avulsion-Prone Area Mapping**

An avulsion is the sudden relocation of a channel into a new course. When water flows away from a primary channel, it will follow the most efficient course available. As such, avulsions are typically characterized by the relocation of a main river channel to an area of lower elevation. Avulsions can also occur into relic channels on the floodplain. A more detailed description of river conditions that drive avulsion events is contained in Appendix A.

The mapping of avulsion prone areas is inherently difficult without intensive modeling efforts supported by high resolution topography. The floodplain of the Clark Fork River is broad and low, with the mapped 100-year flood zone locally exceeding two miles in width. The floodplain is also

dissected by numerous abandoned channel segments, many of which convey flow at higher discharges. Woody debris accumulations are common in the project reach, such that the potential for local channel blockage exists. All of these factors make it difficult to ascertain those areas prone to avulsion over the 100-year life of the CMZ. Between 1950 and 1972, two bendways cut off in Reach 4 near what is now the Frenchtown Golf Course; these relatively minor avulsions were relatively straightforward to map and consist of alluvial bendway cores that are captured in the Historic Migration Area. The most dramatic changes in this area have not been caused by floodplain avulsions, but are due to rapid bank erosion, as well as the capture of the main flow path of the Clark Fork River by a smaller side channel.

Beyond the active meanderbelt, avulsions may occur in areas where the main channel is perched relative to the surrounding floodplain, or where the slope of the floodplain greatly exceeds that of the channel (Appendix A). Without detailed modeling of high resolution topography and floodwater inundation depths, these areas that might be prone to avulsion beyond the margins of the active meanderbelt are difficult to identify. For this effort, potential floodplain avulsion areas were mapped where distinct swales appeared to convey channelized flow in the 1997 flood photography, or where swales support long extents of groundwater and/or unvegetated substrate in the imagery. In general, the risk of occurrence of a floodplain avulsion is low relative to channel migration, as they tend to be rare events. Their locations may not be predictable, as they can be the result of a combination of channel instability (aggradation), high flows, debris jamming, or ice jamming. However, an effort was made to highlight areas where overflows may be channelized within existing topographic swales on the floodplain, and as such, may become reactivated during a flood.

## **2.6 Error Discussion**

This methodology acknowledges a set of potential sources of error: resolution of aerial photography, accuracy of aerial photographic rectification, variations of discharge at the time of photography, accuracy of the locations of digitized banklines and the choice of three measurement points per migrating bank. While these error sources could all potentially contribute to CMZ mapping zone uncertainty, the reach-based averaging technique removes the influence of any site-specific digitization or image rectification errors by (1) averaging the measured migration at a specific bank and (2) averaging the specific bank migrations across for the entire reach. Banklines and migration vectors were digitized at a scale of approximately 1:6000 to ensure that features and measurements are consistent across the photographic series. The data compilation methodology acknowledges the inherent errors and the variable nature of the stream migration process and does not rely on any specific measurement to set the buffer widths for a reach. Site-specific studies would require greater accuracy in all aspects of bendway migration measurement coupled with a more vigorous error assessment.

### 3.0 Results

The channel migration zone (CMZ) developed for the Clark Fork River is defined as a composite area made up of the existing channel, the historic channel since 1955 (Historic Migration Zone, or HMZ), and an Erosion Buffer that encompasses areas prone to channel erosion over the next 100 years. Areas beyond the Erosion Buffer that pose risks of channel avulsion are identified as “Avulsion Potential Zones”.

*Channel Migration Zone (CMZ) = Historic Migration Zone (HMZ) + Erosion Buffer + Avulsion Potential Zone (APZ)*

The following sections describe the individual components of the CMZ maps. These methodologies are adapted from those presented in Rapp and Abbe (2003) to accommodate the scale of the project area, available data sources, and the anticipated level of effort required.

#### 3.1 The Historic Migration Zone

The Historic Migration Zone is based on a composite area defined by the channel locations in 1955, 1972, and 2005 (Figure 5 and Figure 6). The resulting area reflects the zone of channel occupation over a 50-year timeframe. The method for delineating the HMZ is to overlay the digitized polygons for the bankfull channel for each time series, and merge those polygons into a single HMZ polygon. The bankfull channel reflects the active channel area that is comprised of unvegetated substrate, and its boundaries are delineated as the boundary between open channel and woody vegetation stands, terrace margins, or bedrock valley wall. The HMZ contains all unvegetated channel threads that are interpreted to convey water under bankfull conditions (typical spring runoff), and as such, the zone has split flow segments and islands. All islands within the HMZ are included with the merged HMZ polygon.

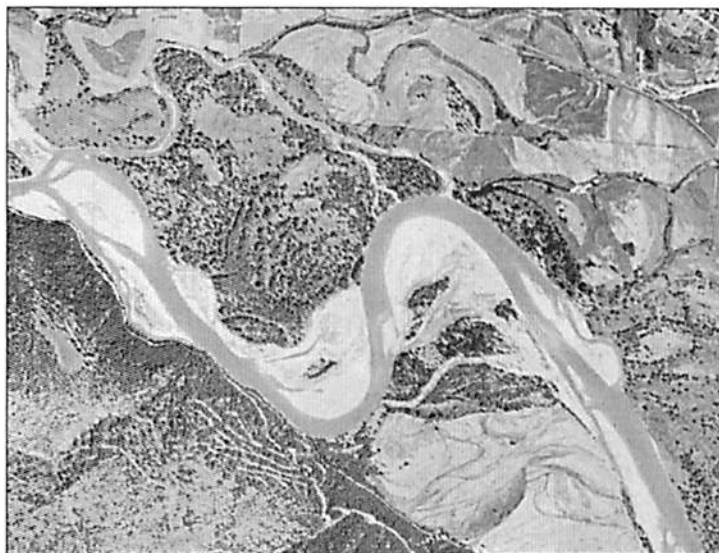


Figure 5. 1955 air photo and digitized bankfull polygons, Reach 4 near Frenchtown.



Figure 6. 2005 air photo and digitized bankfull polygons showing HMZ area, Reach 4 near Frenchtown (pink=1955, orange = 1972, and yellow = 2005).



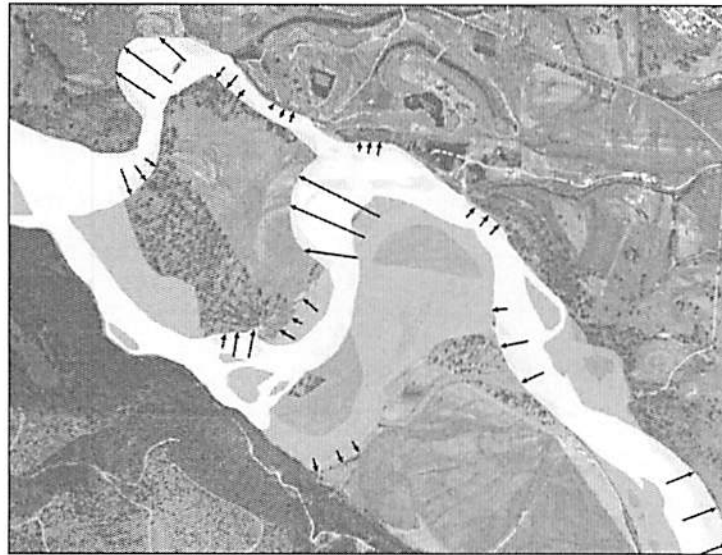
Figure 7. 2005 air photo showing the composite HMZ boundary.

### 3.2 The Erosion Buffer

To address anticipated future migration beyond the historic corridor boundary, an Erosion Buffer has been added to the 2005 channel margin. This area is considered prone to channel occupation over the life of the CMZ (100 years) and is based on mean migration rates for a given channel segment or reach.

To determine the buffer distance, migration rates from 1955 to 2005 were measured throughout the corridor. A total of 126 measurements were made through the project reach (Figure 8). The rates were then statistically summarized by bendway and reach to approximate anticipated migration

distances for a 100-year time frame (Table 3; Figure 1). The buffer distance was calculated as two times the mean migration rate for the entire reach. The general approach to determining the Erosion Buffer (two times mean 50-year migration rate) is similar to that used in Park County (Dalby, 2006), on the Tolt River and Raging River in King County, Washington (FEMA, 1999), and as part of the Forestry Practices of Washington State (Washington DNR, 2004). Figure 9 shows that the 100-year erosion buffer, when calculated as twice the mean 50-year migration distance, only captures the maximum 50-year migration distance in Reach 1. This indicates that there are areas where anomalously rapid bank migration has occurred, and that the buffer margins may be locally eroded through over the next 100 years. Typically, however, these areas of rapid bankline movement are within the Historic Migration Zone, and thereby captured in the CMZ.

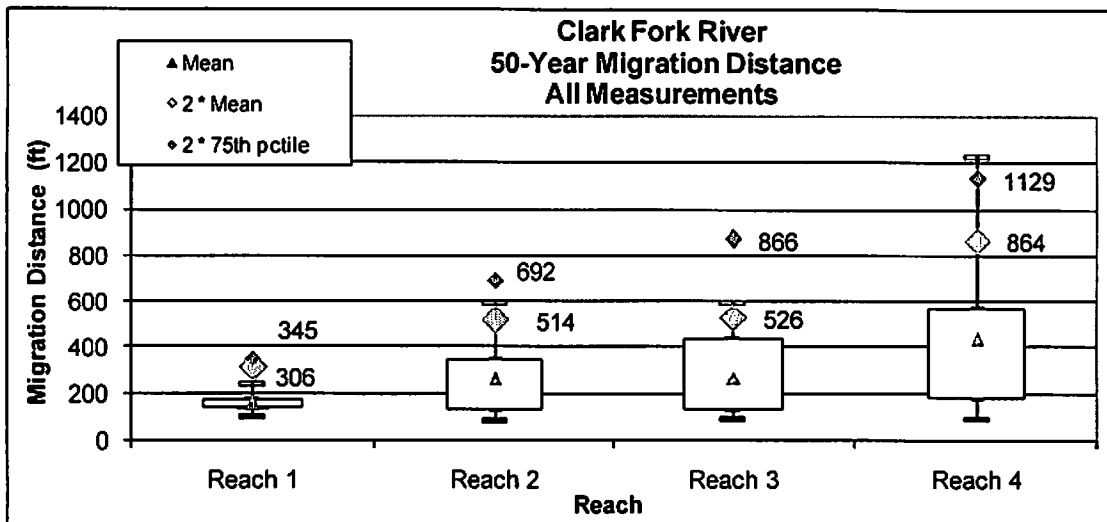


**Figure 8. 2005 air photo and digitized bankfull polygons showing migration vectors, Reach 4 near Frenchtown (Pink=1955, Orange = 1972, and Yellow = 2005).**

In order to address migration rate anomalies, a second buffer width has been calculated and applied on the maps. This width represents two times the 75<sup>th</sup> percentile value for each reach, which is somewhat larger than the 2 times mean value (Figure 9). Both of these buffers have been applied to the 2005 banklines on a reach scale through the project area. The buffers based on the mean measurements range from 306 feet in Reach 1 to 864 feet in Reach 4, and those based on the 75<sup>th</sup> percentile value range from 345 feet in Reach 1 to 1129 feet in Reach 4 (Table 4). Typically, other CMZ mapping efforts apply a buffer width derived from the mean migration distance. On the Clark Fork River, however, this value is less than the maximum migration distance measured historically. As such, if there is an expressed interest in applying buffers that are more inclusive and likely to capture localized areas of extreme erosion, the 75<sup>th</sup> percentile could be applied. Alternatively, application of the buffer based on mean migration rates should recognize that localized areas of extremely rapid erosion exist and these areas may locally exceed the limits of the CMZ in a 100-year time frame.

**Table 3. Statistical summary of migration rate measurements, Clark Fork River project reach.**

<b>Statistic</b>	<b>Reach 1 (ft)</b>	<b>Reach 2 (ft)</b>	<b>Reach 3 (ft)</b>	<b>Reach 4 (ft)</b>
<i>25th Percentile</i>	137	128	131	180
<i>Min</i>	94	77	86	86
<i>Median</i>	147	223	190	385
<i>Max</i>	232	589	589	1219
<i>75th Percentile</i>	173	346	433	564
<i>N</i>	15	33	24	48
<i>90th Percentile</i>	196	453	458	861
<i>Standard Deviation</i>	37	148	155	302
<i>Mean</i>	153	257	263	432
<i>Mean Plus 1 S.D.</i>	190	405	418	734
<i>Mean Plus 2 S.D.</i>	227	553	573	1037
<i>Mean Migration Distance: 50 year timeframe</i>	153	257	263	432
<i>Mean Migration Distance: 100 year timeframe</i>	306	514	526	864



**Figure 9. Box and whisker plot showing statistical summary of 50-year migration rate measurements; labeled values include twice the mean 50-year rate, and twice the 75th percentile value.**

**Table 4. Erosion Buffers applied to 2005 banklines.**

<b>Buffer Calculation</b>	<b>Reach 1</b>	<b>Reach 2</b>	<b>Reach 3</b>	<b>Reach 4</b>
<i>100-year buffer calculated as 2X Mean 50-year Migration Distance (ft)</i>	306	514	526	864
<i>100-year buffer calculated as 2X 75th percentile 50-year Migration Distance (ft)</i>	345	692	866	1129

Although the extrapolation of measured migration rates to a 100-year timeframe is similar between this study and others, this effort included developing and applying buffers on a reach scale rather than the scale of a single migrating bankline. The reach-scale buffering approach provides a generalized long-term depiction of channel movement relative to approaches that apply site-specific buffers that are based on projected channel movement of an individual bank segment. In the near-term, this reach-scale averaging is likely to overestimate channel movement in places where active migration is currently slow or nonexistent, while potentially underestimating the short-term migration rates of areas in active phases of movement. However, due to the active planform of the Clark Fork River and the 100-year projected timeframe, reach scale buffer development may actually produce a more realistic depiction of the active channel corridor over 100 years. This suggestion is based on the fact that site-specific approaches commonly project linear migration directions and distances for a single eroding bank over a 100-year timeframe, which results in a continuing expansion of the existing planform for the next century. On the Clark Fork, this assumption is unrealistic due to the fact that migration rates and patterns vary with bendway shape, sediment load, flow conditions, ice effects, woody debris jams, and bankline integrity, such that single banklines are not likely to move at a constant rate over the scale of a century. Predictive modeling of these processes over 100-years is beyond the scope of this project.

### **3.3 Geologic Controls on Migration Rates**

There were no areas identified within the project reach where migration was measured into materials other than young alluvium. As a result, there was no empirical basis to modify buffer widths based on geology. Where the alluvial buffer overlaps young sediments other than recent alluvium, the buffer was maintained throughout that unit (such as glacial deposits, lake deposits, and older stream sediments). Where the river abuts older geologic units, such as Proterozoic Belt rocks and Cambrian limestones, no buffer was applied, as migration into these units was not measureable, suggesting that they are not eroded by the river at a rate that is significant over 100 years. Any assessment of the retreat potential on the valley walls requires site-specific geotechnical analyses that are beyond the scope of this project.

### **3.4 Avulsion Hazard Zone**

The avulsion hazard zone, which locally extends beyond the erosion buffers, reflects additional areas of the floodplain that show evidence of potential channel occupation over the next century.

The avulsion hazard areas were mapped using the following general criteria:

1. Areas beyond the Historic Migration Zone and Erosion Buffer where flow paths captured on the 1997 flood imagery indicate channelized flow conditions and increased potential for channel formation and/or reactivation (Figure 10).
2. Floodplain swales that become proximal to the river in the event that the active channel migrates to the outer edge of the Erosion Buffer.
3. Areas where the floodplain slope will likely be steeper than the current channel slope in the event that the channel migrates to the edge of the Erosion Buffer.



**Figure 10. 1997 flood photo of portion of Reach 3 showing FEMA floodplain boundary (red dash) and channelized flow east of main river channel; resulting Avulsion Potential Area is shown on right.**

As described in Section 2.5, mapping avulsion-prone areas is somewhat subjective without intensive analysis that is beyond the scope of this study. The approach taken in mapping avulsion-prone areas has been generally inclusive of much of the floodplain area for the following reasons:

1. Avulsions tend to be driven by large flood events and the project reach has not experienced a flood of a 50-year event or greater since 1930. As a result, there is a risk of underestimating the avulsion potential of the system using 1955-2005 aerial photography alone.
2. There is no evidence that any major avulsions have occurred since the GLO maps of the late 1800's, which includes the 1908 flood event (Section 4.2). However, land use changes since that time may make the system more prone to avulsion drivers including debris jamming and channel bed aggradation.

The results of the avulsion hazard mapping show a broad area of avulsion-prone area north of the Clark Fork River in the vicinity of Frenchtown. These areas, which are largely within the mapped 100-year floodplain, were characterized by extensive flooding and flow concentration into floodplain swales during the 1997 flood. In contrast, several distinct swales located north of Council Grove State Park were not mapped as avulsion hazards, because they are discontinuous and do not show such flow concentrations in the 1997 photography. These areas are also outside of the 100-year floodplain.

It is important to consider the methodology applied in defining avulsion prone areas when considering management applications of the CMZ maps. If the avulsion hazards are considered high priority with respect to overall land use management strategies, it may be appropriate to conduct a more detailed analysis of avulsion potential, or it may also be appropriate to consider the entire 100-year floodplain as avulsion-prone. Furthermore, it is important to note that if a catastrophic event were to occur such as an extreme flood, massive ice jamming, valley wall landsliding, or a dramatic increase in sediment input from upstream, the entire Clark Fork River valley bottom could be susceptible to avulsion processes. The areas mapped herein meet criteria developed for more typical conditions anticipated over the next century and do not accommodate catastrophic events.

### 3.5 Physical Features Mapping

During the late summer of 2009, Missoula County employees inventoried physical features as seen from the river in the project reach, including bank armor and dikes. These features have the potential to affect channel migration rates and flooding extents. For this effort, these features were extended using air photos and incorporated into the mapping, but they were not evaluated in terms of their level of maintenance and associated level of performance. As such, the features are shown on the maps, but they do not affect the CMZ boundaries.

### 3.6 Composite CMZ Map

Channel Migration Zone mapping is based on the understanding that rivers are dynamic and move laterally across their floodplains through time. Over any given time period, rivers occupy a corridor area whose width is dependent on rates of bank erosion. An example of the CMZ mapping is shown in Figure 11. The map units developed in the process of creating these maps include the following:

1. **Active Channel:** The active channel is shown in LIGHT BLUE, and reflects the channel course in 2005.
2. **Historic Migration Zone (HMZ):** This unit is shown as BLUE on the map, and reflects the area where active channels of the Clark Fork River have existed between 1955 and 2005.
3. **Erosion Buffer:** The erosion buffer is shown in ORANGE. This reflects a calculated erosion buffer based on over one hundred measurements of channel migration. The main orange buffer is twice the mean 50-year migration rate, and the lighter orange buffer that extends slightly beyond reflects twice the 75<sup>th</sup> percentile value measured for the 1955-2005 time frame.
4. **Bedrock:** Geologic units that are older than the valley bottom sediments are mapped as bedrock. These areas were not assigned erosion buffers or geotechnical setbacks, as any risk of erosion in these areas is highly site-specific and beyond the realm of this study.
5. **Avulsion Potential Zone (APZ):** Areas where topographic conditions suggest potential channel relocation or reactivation are mapped in PINK as the APZ. These areas reflect sites where during flood events, these channels are prone to reactivation or flooding.



Figure 11. 2005 air photo with Channel Migration Zone map segment, Council Grove State Park.

## 4.0 CMZ Boundary Relationships to Other Mapping

Available mapping for the project reach includes flood boundary mapping (FEMA, 2009), as well as historic maps generated by the General Land Office (GLO) in the latter part of the 19<sup>th</sup> century. The 2009 FEMA maps reflect a digitization of earlier mapping, without any updating of topographic data. The following section describes the relationship between CMZ mapping and these other data sources.

### 4.1 Relationship to 100-Year Flood Boundary

With a few exceptions, the CMZ is generally contained within the mapped 100-year flood boundary (FEMA, 2009). There are areas in Reach 1, Reach 2, and Reach 4, where the CMZ extends beyond the mapped 100-year floodplain (Figure 12 through Figure 14). In these areas, the erosion buffer extends beyond the flood boundary, indicating that there is a risk of erosion into alluvial sediments beyond the 100-year floodplain margin. In Reach 2 this erosion hazard also locally creates a potential for avulsion where the buffer intersects a swale or ditch (Figure 12). In some areas, the difference in the 100-year floodplain and the CMZ boundary reflects minor differences resulting in different levels of precision in mapping. Figure 15 shows such an area in Reach 4, where the avulsion hazard zone contains a floodplain swale that was locally excluded from the floodplain map.

In numerous places, the 100-year floodplain boundary extends beyond the CMZ. In these areas, flooding is predicted during a 100-year flood event, but there is no compelling evidence to suggest that the channel is likely to occupy that area over the next century.

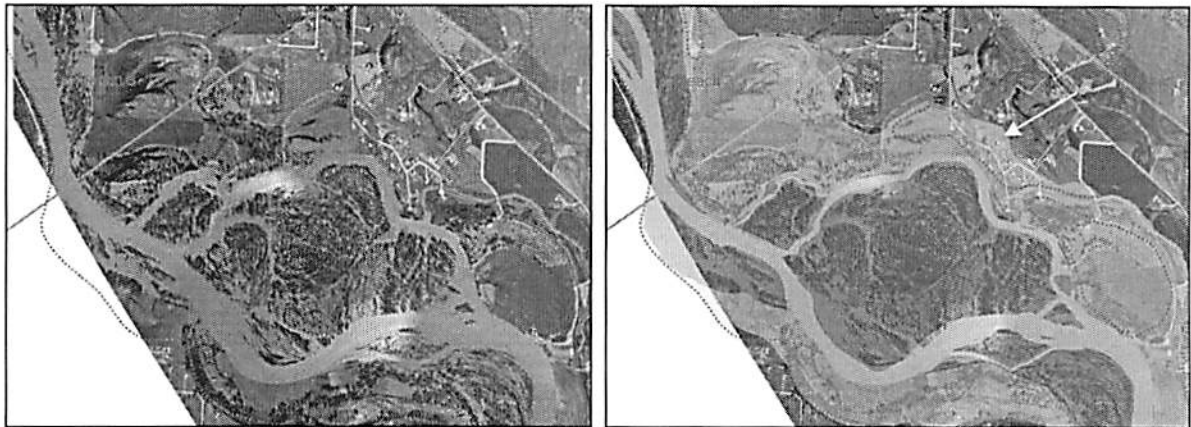


Figure 12. 1997 flood photography of Reach 2 at Council Grove State Park showing flood boundary (dashed red line) on the left and the CMZ on right. Note the extension of the CMZ area beyond flood boundary (arrow), where erosion through the buffer would threaten a ditch.



Figure 13. Areas in Reach 1 where CMZ extends beyond 100-year floodplain (yellow arrows).



Figure 14. Areas in Reach 4 where CMZ extends beyond 100-year floodplain (yellow arrows).



Figure 15. 1997 flood photography of a section of Reach 4 showing flood boundary (red dashed line) on the left and the CMZ on the right. The APZ extends beyond flood boundary (arrow) following remnant channel course.

#### 4.2 Relationship to GLO Mapping

The General Land Office (GLO) Survey maps for the area were brought into the GIS to compare channel locations in the late 1800's to the CMZ boundaries. Results indicate that the CMZ boundaries effectively capture the channel conditions of 140 years ago (Figure 16 through Figure 18).

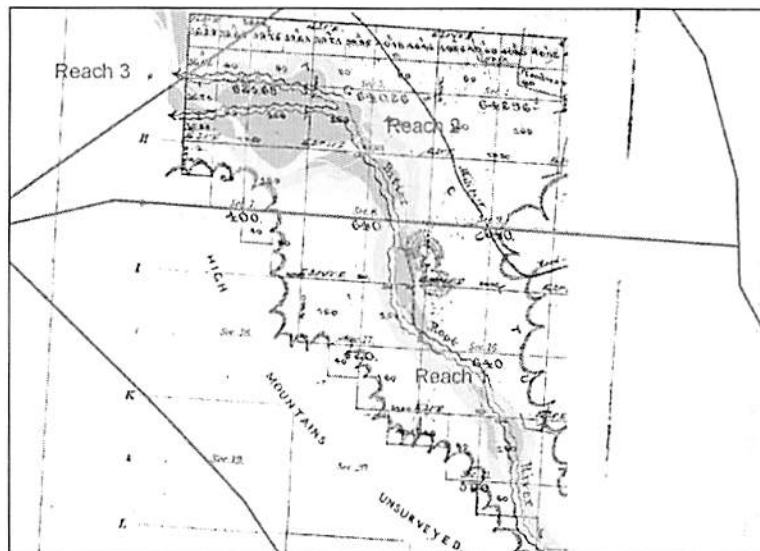


Figure 16. CMZ mapping over 1870 General Land Office Survey maps, Reaches 1 and 2.



Figure 17. CMZ mapping over 1870 General Land Office Survey maps, Reach 3.

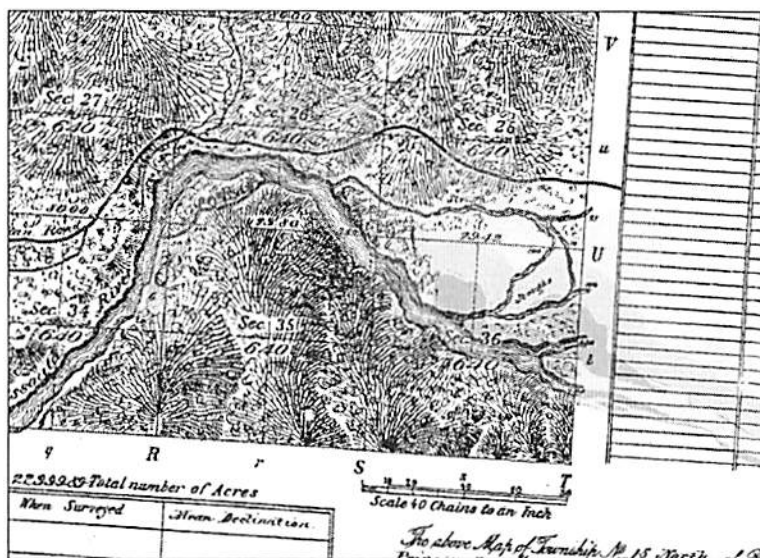


Figure 18. CMZ mapping over 1872 General Land Office Survey maps, downstream end of Reach 4, including the modern-day Huson area.

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## 6.0 Appendix A: Causes of Channel Avulsion

An avulsion is the sudden relocation of a channel into a new course. Aslan and others (2005) note that avulsions consist of two phases: first, conditions that set the stage for an avulsion are met (a threshold condition), and second, a triggering event such as major flooding occurs to drive the system over that threshold. The closer the river is to the threshold, the smaller the event needed to trigger the avulsion (Jones and Schumm, 1999).

Most work on avulsion processes have concentrated on the “topographic advantage” of newly formed avulsions relative to the abandoned channel segment. This typically reflects a tendency for a river to aggrade and become perched above its surrounding floodplain. This condition may cause the river to form a new channel at a lower elevation on the surrounding floodplain. On the Niobrara River in northeastern Nebraska, a series of avulsions occurred between 1995 and 1996. These events have been related to a ~10 ft base level rise and aggradation of the river in response to damming of the Missouri River just downstream (Ethridge, et al, 1999). Following dam construction in the 1950s, the river aggraded for 43 years; at this point, the river reached a threshold condition, became avulsive, and entered a 2-year period of rapid change. Ice jams may have played a role in driving the avulsions (Ethridge et al, 1999).

Jones and Schumm (1999) described four types of conditions that lead a system toward an avulsion threshold. Two of the conditions reflect an increase in the ratio of the avulsion route slope ( $S_a$ ) to the channel slope ( $S_c$ ). As this ratio increases, a system approaches an avulsion threshold. Processes that increase this ratio may reflect a decrease in the channel slope or an increase in the floodplain slope. The most common process that decreases the channel slope is channel lengthening through meandering. The avulsion route slope can increase due to channel aggradation or deposition of natural levees on the channel margin. Other drivers for avulsions include hydrologic changes, sediment loading, and channel blockages such as sediment slugs, debris jams, and ice jams.

Ice jams are a common form of blockage on Montana’s large rivers. Burge and Lapointe (2001) describe how abandoned floodplain channels create possible avulsion paths that can be activated by ice jam blockages. These authors also point out that the avulsion process typically fails when the avulsion course is longer than the main channel. Although long floodplain channels may flow due to ice jam induced flooding, passage of the ice jam results in abandonment of those channels and a failed avulsion. Where the avulsion course is much shorter than the main channel, however, the avulsion channel quickly becomes the primary thread.

Slingerland and Smith (2004) note that “floodplain channels are efficient, ready-made conduits for routing some or all flow away from diversion sites and thus comprise a common style of avulsion”. Over the past 5,000 years, avulsions on the Mississippi River occurred primarily through channel reoccupation. These authors conclude that the following factors promote avulsions:

1. Rapid aggradation of the main channels and resulting increased overbank flooding.
2. A wide unobstructed floodplain able to drain down-valley. This allows water surface slopes out of the main channel to remain steep. Pre-existing hydraulically efficient channels help in this regard.
3. Frequently occurring floods of high magnitude.

Jerolmack and Mohrig (2007) used a combination of field and laboratory data to show that avulsion frequency is related to the time required for the deposition of sediment equal to one channel depth, and that the relative rates of bank erosion and sedimentation define a stream's tendency to avulse. Where sedimentation rates are high relative to bank erosion rates, the avulsion potential is increased. Alternatively, streams that migrate laterally at a relatively rapid rate are less likely to aggrade sufficiently to drive an avulsion.

Stouthamer and Berendsen (2007) concluded that there is currently no established means of accurately predicting avulsion events on alluvial streams. Slingerland and Smith (1998) concluded that for systems with sandy substrate, the critical slope ratio ( $S_a/S_c$ ) for avulsion has been estimated to be approximately 5. A gradient analysis on the Mississippi River, however (Aslan and others, 2005), indicates that "significant local gradient advantages exist along the outer bend of virtually every meander of the modern meander belt (critical slope ratios typically exceed 30), and yet Mississippi avulsions are rare." These authors concluded that on the Mississippi River, erodible substrate and floodplain channels play important roles in avulsion processes.

In the Rhine-Meuse delta of the Netherlands, an avulsion periodicity of ~500-600 years has been estimated (Stouthamer and Berendsen, 2007). Locations of avulsions on this system have been associated with sea level rise, local tectonics, and changes in discharges and sediment loads. Slingerland and Smith (2004) describe avulsion recurrence intervals as ranging from as low as 28 years on the Kosi River in India to up to 1400 years on the Mississippi River.

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